

# कार्यालय : मुख्य निर्वाचन अधिकारी, उत्तराखण्ड

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संख्या: 930 /XXV-36/2018 देहरादून

दिनांक 10 मार्च, 2019

सेवा में,

**ELECTION-URGENT**

1. मुख्य सचिव,  
उत्तराखण्ड शासन।
2. समस्त अपर मुख्य सचिव,  
उत्तराखण्ड शासन।
3. समस्त प्रमुख सचिव/सचिव  
उत्तराखण्ड शासन।
4. पुलिस महानिदेशक,  
उत्तराखण्ड।
5. मण्डलायुक्त,  
गढ़वाल/कुमायूँ मण्डल।
6. समस्त जिलाधिकारी एवं  
जिला निर्वाचन अधिकारी,  
उत्तराखण्ड।

**विषय :** लोक सभा सामान्य निर्वाचन, 2019-भारत निर्वाचन आयोग द्वारा निर्वाचन कार्यक्रम की घोषणा के तत्काल पश्चात आदर्श आचार संहिता के विभिन्न बिन्दुओं पर प्रभावी कार्यवाही किए जाने के संबंध में आयोग के निर्देश।

महोदय,

उपरोक्त विषयक लोक सभा सामान्य निर्वाचन, 2019 हेतु निर्वाचन कार्यक्रम की घोषणा के साथ ही आदर्श आचार संहिता प्रभावी हो गयी है। आदर्श आचार संहिता के अक्षरशः अनुपालन हेतु गत विधान सभा सामान्य निर्वाचन, 2017 की भौति आयोग के पत्र संख्या 437/6/1/2016-CCS दिनांक 26 दिसम्बर, 2016 (प्रति पुनः संलग्न) में निर्धारित समय सारणी के अनुसार प्रभावी कार्यवाही की जानी नितान्त आवश्यक है। जिसका संक्षिप्त विवरण निम्न प्रकार है :-

#### **1-Defacement of Property-**

**(a) Defacement of Government Property:-** आयोग द्वारा निर्वाचन कार्यक्रम की घोषणा के 24 घण्टे के अन्दर किसी भी शासकीय कार्यालय, भवन, परिसर जिसमें राजकीय कार्यालय स्थापित हैं, आदि से सभी प्रकार के पोस्टर, पम्पलेट, बैनर, झण्डे, होर्डिंग्स, वालपेटिंग एवं कटआउट आदि हटवाए जाने होंगे।

**(b) Defacement of public property and misuse of public space:-** निर्वाचन कार्यक्रम की घोषणा के 48 घण्टे के अन्दर, विभिन्न जनसम्पत्तियों यथा रेलवे स्टेशन, बस स्टैण्ड, एयरपोर्ट, रेलवे ब्रिज, रोडवेज, सरकारी बस, विद्युत/टेलीफोन पोल, नगर निगम, नगर पालिका परिषद/नगर पंचायत आदि से सभी प्रकार की अनधिकृत राजनैतिक प्रचार सामग्री यथा पोस्टर, पम्पलेट, बैनर, झण्डे, होर्डिंग्स, वालपेटिंग एवं कटआउट आदि हटवाए जाने होंगे।

**(c) Defacement of private property:-** निर्वाचन कार्यक्रम की घोषणा के 72 घण्टे के अन्दर, विभिन्न निजी परिसम्पत्तियों से सभी प्रकार की अनधिकृत राजनैतिक प्रचार सामग्री हटवाई जानी होगी। सम्पत्ति विरूपण के संबंध में समस्त जिलाधिकारियों को पूर्व में भी निर्देश निर्गत किए जा चुके हैं।

**2- Misuse of official vehicle :-** निर्वाचन कार्यक्रम की घोषणा के 24 घण्टे के अन्दर यह सुनिश्चित करना होगा कि किसी भी राजनैतिक दल, अभ्यर्थी आदि के द्वारा किसी भी प्रकार के विभागीय वाहन/वाहनों का दुरुपयोग नहीं किया जा रहा है।

**3- Advertisement at the cost of public exchequer :-** निर्वाचन कार्यक्रम की घोषणा के तत्काल पश्चात यह सुनिश्चित कराना होगा कि, समाचार पत्रों, इलेक्ट्रॉनिक मीडिया, मॉस मीडिया आदि के माध्यम से सत्तापक्ष द्वारा अपनी उपलब्धियों आदि के सन्दर्भ में पक्षतापूर्ण राजनैतिक प्रचार-प्रसार के लिए किसी भी प्रकार से सरकारी धन का दुरुपयोग तो नहीं किया जा रहा है। कदाचित यदि ऐसा कोई तथ्य संज्ञान में आता है तो इस पर तत्काल प्रतिबन्ध लगाया जाना चाहिए।

**4- Photograph of political functionary at official website :-** निर्वाचन कार्यक्रम की घोषणा के तत्काल पश्चात विभागीय/ Official website से मा0 मुख्यमंत्री एवं मा0 मंत्रिगणों, राजनेता, राजनैतिक दलों आदि के सभी प्रकार के फोटोग्राफ एवं उपलब्धियों आदि का विवरण हटाना होगा।

**5- Development/Construction related activities :-** निर्वाचन कार्यक्रम की घोषणा के 72 घण्टे के अन्दर विभिन्न कार्यों के संबंध में निम्न प्रकार की सूचना उपलब्ध कराई जानी नितान्त आवश्यक होगी :-

- 1-ऐसे कार्यों की सूची जो धरातल पर प्रारम्भ हो चुके हैं,
- 2-ऐसे कार्यों की सूची जो धरातल पर प्रारम्भ नहीं हुए हैं।

**6- Activities for Expenditure Monitoring and enforcement of MCC :-** निर्वाचन कार्यक्रम की घोषणा के साथ ही आयोग के दिशा-निर्देशों के अनुसार निर्वाचन व्यय लेखों के अनुश्रवण, पर्यवेक्षण एवं प्रभावी क्रियान्वयन हेतु निर्वाचन व्यय लेखा/आदर्श आचार संहिता संबंधी समस्त टीम प्रभावी रूप से कार्य प्रारम्भ करना सुनिश्चित करेंगी।

**7- Complaint Monitoring System :-** निर्वाचन कार्यक्रम की घोषणा के 24 घण्टे के अन्दर शिकायत प्रकोष्ठ/कन्ट्रोल रूम भी 24 X 7 प्रभावी रूप से कार्य करना प्रारम्भ करेगा। इस संबंध में भी समस्त जिला निर्वाचन अधिकारियों को आवश्यक दिशा-निर्देश निर्गत किए जा चुके हैं, इस हेतु दिशा-निर्देशों के अनुसार तत्काल सभी आवश्यक प्रबन्ध सुनिश्चित करते हुए ड्यूटी रोस्टर भी तैयार कर लें।

**8- IT Applications :-** निर्वाचन कार्यक्रम की घोषणा के साथ ही आयोग की सभी IT Applications विभागीय वेबसाईट एवं Social Media सहित कार्य प्रारम्भ करेंगी। समस्त जिला निर्वाचन अधिकारी इन सभी IT Applications के संबंध में विज्ञ हैं और आयोग के दिशा-निर्देशों के अनुसार इनके संचालन और क्रियान्वयन के संबंध में सभी आवश्यक तैयारियां सुनिश्चित कर लें।

**9- Dissemination of information for Awareness of Voters and political parties :-** निर्वाचन संबंधी विभिन्न महत्वपूर्ण क्रिया-कलापों, प्रक्रियाओं आदि का जनसामान्य के मध्य मतदाता शिक्षा सामग्री का सभी आवश्यक माध्यमों, रेडियो-टीवी चैनलों, सिनेमाघरों आदि से सीईओ/डीईओ/आरओ आदि के द्वारा व्यापक प्रचार-प्रसार किया जायेगा।

**10- Active cooperation from Educational Institution and Civil Societies :-** निर्वाचन संबंधी विभिन्न महत्वपूर्ण क्रिया-कलापों, प्रक्रियाओं आदि का जनसामान्य एवं अन्य हितधारकों के मध्य विभिन्न शैक्षणिक संस्थानों, सामाजिक संगठनों आदि के माध्यम से व्यापक प्रचार-प्रसार हेतु इनके साथ निरन्तर प्रभावी समन्वय स्थापित किया जाना।


**11- Media Centre :-** ईवीएम-वीवीपीएटी के प्रयोग तथा निर्वाचन संबंधी अन्य महत्वपूर्ण प्रक्रिया के संबंध में मतदाताओं, जनसामान्य-राजनैतिक दलों और अन्य हितधारकों के मध्य जनजागरूकता के लिए मीडिया सेन्टर की स्थापना।

**12- MCMC/DEMC :-** आयोग द्वारा तद् विषयक समय-समय पर जारी दिशा-निर्देशों के अनुसार राजनैतिक दलों एवं निर्वाचन लड़ने वाले अभ्यर्थियों आदि के विज्ञापनों के पूर्व प्रमाणीकरण आदि हेतु शीघ्र MCMC/DEMC का गठन सुनिश्चित किया जाय। इस संबंध में समस्त जिला निर्वाचन अधिकारियों को पूर्व में भी आवश्यक दिशा-निर्देश निर्गत किए जा चुके हैं।

**13- Control Room :-** पूर्व में समय-समय पर जारी दिशा-निर्देशों के अनुसार निर्वाचन कार्यक्रम की घोषणा के तत्काल पश्चात सभी आवश्यक सुविधाओं के साथ शिकायत निवारण-अनुश्रवणयुक्त कन्ट्रोल रूम स्थापित किया जाय, जो 24 X 7 निरन्तर कार्य करेगा।

अतः आयोग के उक्त मार्गदर्शी सिद्धान्तों एवं दिशा-निर्देशों का कड़ाई से अनुपालन सुनिश्चित किए जाने हेतु अपने अधीनस्थ समस्त विभाग/कार्यालयों को निर्देशित करने का कष्ट करें।  
**संलग्नक : यथोपरि।**

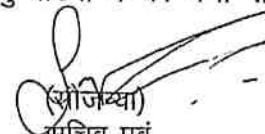
भवदीय,

  
(सौ.जी.बि.या.)  
सचिव एवं

मुख्य निर्वाचन अधिकारी,

संख्या-930 / XXV-36 / 2018 तददिनांकित।

प्रतिलिपि:- राज्य सूचना विज्ञान अधिकारी, राष्ट्रीय सूचना विज्ञान केन्द्र, राज्य एकक, सचिवालय परिसर, देहरादून को आयोग के उक्त सन्दर्भित पत्र के बिन्दु संख्या-4 पर यथा समय अनुपालन सुनिश्चित किए जाने हेतु प्रेषित।

  
(सौ.जी.बि.या.)  
सचिव एवं

मुख्य निर्वाचन अधिकारी,

By Spl. Messenger/Speed Post

**ELECTION COMMISSION OF INDIA**

NIRVACHAN SADAN, ASHOKA ROAD, NEW DELHI-110001

No. 437/6/1/2016-CCS

Dated: 26<sup>th</sup> December, 2016

To

1. The Cabinet Secretary,  
Government of India,  
Rashtrapati Bhawan,  
New Delhi.
2. The Chief Secretaries to the Government of :-
  - (i) Goa, Panaji.
  - (ii) Manipur, Imphal.
  - (iii) Punjab, Chandigarh.
  - (iv) Uttar Pradesh, Lucknow.
  - (v) Uttarakhand, Dehradun.
3. The Chief Electoral Officers of :-
  - (i) Goa, Panaji.
  - (ii) Manipur, Imphal.
  - (iii) Punjab, Chandigarh.
  - (iv) Uttar Pradesh, Lucknow.
  - (v) Uttarakhand, Dehradun.

**Subject: Immediate action to be taken for enforcement of Model Code of Conduct after announcement of General Elections to the Legislative Assemblies of Goa, Manipur, Punjab, Uttar Pradesh and Uttarakhand - regarding.**

Sir/Madam,

I am directed to state that the operation of 'MODEL CODE OF CONDUCT' comes into effect with the announcement of elections by the Commission. In view of the impending general elections to the Legislative Assemblies of Goa, Manipur, Punjab, Uttar Pradesh and Uttarakhand, the Commission has given following directions for effective enforcement of provisions of MCC: -

1. **Defacement of property** - ECI instructions contained in letters, No. 437/6/INST/2015-CCS, dated 29<sup>th</sup> December, 2015; No. 437/6/INST/2012-CC&BE dated 18<sup>th</sup> January, 2012 and No. 3/7/2008/JS-II dated 7<sup>th</sup> October, 2008, provide for prevention of defacement of property. The Commission has directed to ensure strict compliance of its instructions and to take time bound action as prescribed below -



in the newspapers and other media and the misuse of official mass media during the election period for partisan coverage of political news and publicity regarding achievements with a view to furthering the prospects of the party in power shall be scrupulously avoided. No advertisements shall be issued in electronic and print media highlighting the achievements of the Govt. at the cost of public exchequer. If any advertisement has already been released for telecast/broadcast or publication in the print media, it must be ensured that the telecast/broadcast of such ads on electronic media is stopped forthwith and that no such ad is published in any newspapers, magazines, etc., i.e. in print media, from the date of announcement and it should be immediately withdrawn. **The CEOs/DEOs has to take immediate action to remove/stop any advertisement, in the print/electronic media, showing the achievements of the Government soon after the announcement of elections.**

4. **Photograph of political functionary at official website-** ECI instruction contained in letters No. 437/6/INST/2014-CC&BE dated 20<sup>th</sup> March, 2014 provides that all references of Ministers, Politicians or Political Parties available on Central/State Government's official website, shall be removed. The CEOs have to take immediate action to remove/hide the photographs of any political functionary from official websites of State department.
5. **Development/Construction related activities - Within 72 hours** of announcement of elections, the CEO/DEO shall obtain the following list of works for reference in case of validating any complaint on violation of MCC:
  - (i) List of work which has already been started on ground.
  - (ii) List of fresh work which has not started on ground.
6. **Activities for Expenditure Monitoring and enforcement of MCC -** Flying squad, FST, Video team, intensive checking for liquor/cash/contra banned drugs, flying squads of excise department to check illicit trafficking of Drug/narcotics to be immediately activated after announcement.
7. **Complaint Monitoring System -** The poll going States shall have a complaint redressal mechanism based on website and call center. The toll free number of call center is 1950. Complaints can be registered by making calls to the toll free call center numbers or on the web site. Complainants will also be informed of the action taken by SMS and by the call center. Complainants can also see the details of the action taken on their complaints. This



# ELECTION COMMISSION OF INDIA

NIRVACHAN SADAN, ASHOKA ROAD, NEW DELHI-110001.

No.464/INST/ 2014/EPS

Dated: 10<sup>th</sup> April, 2014

To

The Chief Electoral Officers  
of all States / Union Territories.

**Sub: General Election to the Lok Sabha, 2014 – Consolidated Instructions on use of vehicles during elections - regarding.**

Sir/Madam,

With a view to ensuring level playing field for all candidates and other stake holders and further to check the vitiating role of money and misuse of official machinery, the Commission has issued in the past a number of instructions on the above cited subject. For sake of clarity and easy reference, the same have been consolidated and are being re-issued for compliance and guidance during all General/Bye elections to the Lok Sabha/State Legislative Assemblies and all Biennial/Bye elections from Graduates' and Teachers' constituencies of Legislative Councils.

#### Period of applicability-

2. These instructions shall come into effect from the date of announcement of elections till the completion of elections.

#### Meaning of 'official vehicle'

3. The expression 'official vehicle' means, and shall include, any vehicles used or capable of being used for the purpose of transport, whether propelled by mechanical power or otherwise and will include trucks, lorries, tempos, jeeps, cars, auto rickshaws, e-rickshaws, buses, belonging to the (i) Central Government, (ii) State Governments/UT Administrations, (iii) Public Undertakings of the Central and State Governments, (iv) Joint Sector Undertakings of Central and State Governments, (v) Local Bodies, (vi) Municipal Corporations, (vii) Municipalities, (viii) Marketing Boards (by whatever name known), (ix) Cooperative Societies, (x) Autonomous District Councils or any other body in which public funds, howsoever small a portion of the total, are invested and also include those belonging to the Ministry of Defence and the Central Public Organisations under the Ministry of Home Affairs and State Governments.

#### Directions of ECI

4. The Commission directs that, subject to exceptions mentioned herein, there shall be a total and absolute ban on the use of official vehicles for campaigning, electioneering or election related travel during elections. There shall be a total prohibition on the use of any vehicles such as helicopters, aircrafts, (except as regulated by the Commission's order on the subject) cars, jeeps, automobiles, boats, hovercrafts, etc., belonging to the (i) Central Government, (ii) State Government/UT Administration (iii) Public undertakings of the Central and State Governments, (iv) Joint sector undertakings of the Central and State Governments, (v) Local bodies, (vi) Marketing Boards. (vii) Co-operative Societies, (viii)

Autonomous District Councils or any other body in which public funds, howsoever small portion of the total, are invested for any purpose connected with the elections, by any political party, candidate or any other person connected with election (except officials performing any election related official duty).

5. The Commission further directs that the District Administration shall keep a close watch to find out if any official vehicle belonging to any authority specified in the preceding Para is being used for electioneering purposes. In case it is so, the District Magistrate shall, forthwith, requisition or cause to be requisitioned such vehicles, after following due procedure, for election work, under Section 160 of the Representation of the People Act, 1951 and such requisitioned vehicles shall not be released until after the completion of the process of elections.

#### Clarifications

6. It is clarified that the ban on the use of vehicles will equally apply to the vehicles in or from any States not going to the polls but whose vehicles are attempted to be used for campaign either openly or clandestinely in any other State going to poll. The Chief Secretary of each State/Union Territory/the Secretary to the Government of India in the concerned Department, as the case may be, will be personally responsible for any misuse of any vehicle under Ministry/Department or of any of the public sector or joint sector undertakings or Autonomous Bodies or attached offices under that Ministry/Department. The officers under whose charge such vehicles are entrusted will also be equally responsible for any violation.

7. It is further clarified that the use of such vehicles belonging to any of these authorities by anyone, including Ministers of the Central or a State Government, even on payment basis, for campaigning or on tours connected with elections but with the alleged and bogusly certified purpose of official work in their capacity as Ministers is totally prohibited.

#### Exception

8. The only exception from the prohibition will be the Prime Minister and other political personalities, who might, in view of extremist and terrorist activities and threat to their lives, require security of a high order and whose security requirements are governed by any statutory provisions made by the Parliament or the State Legislature in this behalf.

9. The above restrictions shall also not apply in the case of the President and Vice-President of India, Speaker and Deputy Speaker of Lok Sabha and Deputy Chairman of Rajya Sabha and such other dignitaries visiting the State from other States. However, it is further clarified that in the case of Speaker and Deputy Speaker of Lok Sabha and Deputy Chairman of Rajya Sabha these restrictions will be applicable at the time of General Elections to the Lok Sabha but not during LA election. It is also clarified again that such exceptions shall not be made in respect of any Ministers of the Union or any State Government.

10.(a) The Commission would like to make it clear that if it has any material to doubt that the assessment of security requirements made by the authorities under Special Protection Group Act, 1988 or any other special enactment/instruction of the Government have been



manifestly or unduly excessive with the intention of promoting indirectly the electoral interests of a particular party or candidate, the Commission will bring the matter to the notice of the concerned Government for immediate and appropriate corrective steps.

10.(b) For this purpose, the Commission may call for any information from the Central Government or the State Government concerned with regard to the assessment of the security requirements made in respect of any such personality. Such information shall be furnished to the Commission by the concerned Government forthwith.

#### **Restriction on convoy of vehicles**

11. The Commission further directs that cars/vehicles shall, under no circumstances, be allowed to move in convoys of more than ten vehicles, excluding the security vehicles. All bigger convoys exceeding 10 (ten) vehicles shall be broken up, even if they are carrying any Minister of Central or State Government or any other person. This shall, however, be subject to any security instructions issued in respect of any such individual.

12. If any person moves in a convoy of vehicles exceeding the limits prescribed above, in spite of the convoy having been broken, it shall be the duty of the local administration to ensure that such vehicles are not allowed to be used by flouting the Commission's directions, till the process of election is completed.

#### **During Filing of Nominations:**

13. The maximum number of vehicles that will be allowed to come within the periphery of 100 meters of Returning Officers/Assistant Returning Officers office shall be three.

#### **Use of vehicles for electioneering purpose**

14. There is no limit on vehicles, which a candidate may use for electioneering purposes.

15. But before the campaigning commences, he/shall have to furnish the details of such vehicles and the areas in which they would be used for campaign purposes, to the District Election Officer or such other officer(s) as may be specifically authorised by the District Election Officer in this behalf, who after necessary scrutiny would issue a permit. The original copy (not the photo copy) of permit should be displayed on the wind screen of the vehicle. Needless to mention that the permit should be of such dimension, that it can easily be seen from a distance. Permit must contain the number of the vehicle, date of issue of permit, name of candidate and the area (where it shall be used for campaigning).

16. Any further deployment of any additional vehicles can take place only after notice to this effect is given by the candidate or his/her agent and permits obtained for the same, before the actual deployment of the vehicles.

17. The details so obtained should be conveyed by District Election Officer to the Election Expenditure Observers so that they can check that the expenditure in this regard is correctly included in the expenditure account of the candidate.

18. Any vehicle used for campaigning without due authorization/permit by the aforesaid officers, shall be deemed to be unauthorisedly campaigning for the candidate and may attract penal provisions of Chapter IX A of the Indian Penal Code and shall therefore be immediately taken out of the campaigning exercise.

19. The vehicles employed for election campaign as per intimation given by the candidates or their election agents to the District Administration should not be requisitioned by the administration.

20. For availing the benefit of clause (a) of explanation (1) given under Sec. 77 (1) of R. P. Act, 1951 by the leaders of the political parties, i.e., star campaigners, the permission for the mode of road transport will be issued centrally by the Chief Electoral Officer, irrespective of whether the same vehicle is to be used by any leader for election campaigning throughout the State or different vehicles are to be used by such party leaders in different areas. The permit will be issued against the name of the star campaigner concerned and shall need to be displayed prominently on the windscreen of the vehicle being used by him/her in any area. The permits so issued by the CEO will be of distinctly different colour from the permits to be issued by the DEOs/ROs for other campaign vehicles of candidates.

21. On receipt of a request from a recognized political party, the DEO would issue permit for one vehicle to be used by the district level office bearer of a recognized party (other than the star campaigner) for their visit to multiple ACs within the district for electioneering purposes. The permit should be issued indicating the number of the vehicle, the name of political leader and the period for which issued and should be of different colour so that it can easily be identified. An attested copy shall be pasted on wind screen and original be kept with the driver for checking by police or other authorities. The expenditure in this regard shall be booked against the political party and not the candidates.

22. The CEO may issue permits for vehicles that can move throughout the State for use of officer bearers of recognized political parties for electioneering purposes only. For the States having more than 100 Assembly Constituencies, the CEO may issue permits for a maximum of five vehicles and for remaining States/UTs, for a maximum of three vehicles to a recognised political party. The expenditure on these vehicles shall be incurred by the political party and not by the candidate.

23. If any political party makes a request to the Chief Electoral Officer for grant of vehicle permission for distribution of publicity material to their various party offices in the State, the Chief Electoral Officer may grant permission for one vehicle for a recognized political party (National/State). However, the concerned political party (the applicant) will have to specify the names of the Districts, the route map and the dates for which the vehicle will be required for the above purpose. For such vehicles, the CEO may issue permission, but ensure that such vehicles will also be subjected to normal checks and they will not be used for election campaigning. The expenditure on account of such vehicle shall be incurred by the political party and not by the candidate.

24. In case of Video – Vans etc. to be used by a political party for campaign across the States, before any permission to use Video-Vans for campaign is given, it should be ensured by Chief Electoral Officer that such use of vehicle is in accordance with the Motor Vehicle Act. Attention in this context is invited to the judgments dated 23.06.2006 and 14.02.2007 of the Allahabad High Court in Writ Petition No. 3648 (MB) of 2006 (copies enclosed).

#### Clarification

25. A cycle rickshaw is also a vehicle as defined in Section 160 of Representation of People Act, 1951, which may be used for election campaign. If it is being used, then a candidate has to account for its expenditure in his account of election expenses. To ensure this, the candidate should give details of such rickshaws being used for his election campaign and, if the rickshaw does not have any Municipal registration/permit for its identification, the rickshaw driver may be given a permit in his personal name by the Returning Officer which the rickshaw driver should carry on his person while using that rickshaw for campaign purposes. However, rickshaws being used for normal purposes of carrying passengers in ordinary course etc. may be exempted, if they are displaying only one poster showing the name or party symbol of a candidate, presuming they are doing so on their own free will.

#### Use of vehicles on poll day

26. Section 123(5) of the Representation of the People Act, 1951 provides that the hiring or procuring or use of vehicles by a candidate/his agent or by any other person with the consent of the candidate or his election agent for the free conveyance of the voters to and fro from the polling station shall be a 'corrupt practice' and it is also an electoral offence punishable under section 133, with fine which may extend to five hundred rupees.

27. With a view to placing effective curbs on this practice, the Commission issues the following directions:

(A) For an election to the House of the People, each contesting candidate, on the day of poll, will be entitled to:

- (a) One vehicle for his own use in respect of the entire constituency;
- (b) In addition, one vehicle for use of his election agent in the Parliamentary Constituency;
- (c) In addition, one vehicle for use of his election agent or workers or party workers, as the case may be, in each of the assembly segments comprised in the Parliamentary Constituency.

(B) For an election to the State Legislative Assembly, on the date of poll in that Constituency each contesting candidate is entitled to:

- (a) One vehicle for his own use;
- (b) One vehicle for the use of his election agent;
- (c) In addition, one vehicle for use of his workers or party workers.

### Clarification

28. It is clarified that, henceforth, the candidate or his agent or party workers or workers will be allowed to use only four/three/two wheeler vehicles i.e. cars (of all types) taxies, auto rickshaws, rickshaws and two wheelers. In these four wheel vehicles not more than 5 persons including driver will be allowed to move on the day of poll. It is further clarified that on the day of poll no other person will be allowed to use the Vehicle allotted for candidate's or his election agent's use. However, the candidate or his election agent may be accompanied in his car by other persons subject to 5 including driver.

29. The permits for the vehicles indicated above will be issued by the District Magistrate/ Returning Officer. The candidates must furnish particulars of their vehicle to be used on poll day to DEO/RO concerned and shall display the permits issued on the wind-screen of the vehicles. No other vehicles shall be allowed to be used by the leaders of the political parties including Ministers, workers, agents and sympathizers of any candidate. No exception shall be made, irrespective of the status of the candidate.

### Meaning of vehicle.

30. The aforementioned restrictions shall apply to all vehicles propelled by mechanical power or otherwise, including but not restricted to taxies, private cars, trucks, tractors with or without trailers, auto-rickshaws, e-rickshaws, scooters, mini buses, station wagons etc., also, and shall be made applicable for a period of 24 hours before the time fixed for closure of poll and till the completion of poll.

31. Penal action, both under the provisions of the R.P. Act, 1951 and Chapter IX A of the Indian Penal Code shall be taken against anyone offending the above directions, in addition to action under the Motor Vehicles Act. All vehicles being used in violation of these directions shall be confiscated.

### Exception

32. There is no intention on the part of the Commission to put a complete ban on all vehicular traffic on the polling day and thereby create difficulties or cause harassment to the public. For genuine bonafide use for purposes other than election, the following types of vehicles shall also be allowed to be plied on the day of poll and there will be no exception:

- (a) Private vehicles being used by the owners for their private use, not connected with elections;
- (b) Private vehicles being used by owners either for themselves or for members of their own family for going to the polling booth to exercise their franchise, but not going anywhere within a radius of 200 meters of a polling station;
- (c) Vehicles used for essential services namely hospital vans, ambulance, milk vans, water tankers, electricity emergency duty vans, police on duty, officers on election duty;
- (d) Public transport carriages like buses plying between fixed termini and on fixed routes;

- (e) Taxis, three wheeler scooters, rickshaws etc. for going to airports, railway stations, inter state bus stands, hospitals for journeys which cannot be avoided;
- (f) Private vehicles used by sick or disabled persons for their own use;
- (g) Vehicles being used by the Govt. officers on duty to reach their duty point.

33. During the period of electioneering , with a view to checking misuse of private vehicles by the candidates/ their agents and party leaders and/or party supporters for carting anti-social elements so as to instill a sense of fear in the minds of the electorate and/or to smuggle illicit arms and ammunition etc. with a view to creating disturbances during elections, the Commission further directs that the District Administration shall keep a close watch on the vehicles used by persons accompanying the contesting candidates and their party's leaders for any possible mischief, including criminal activities like carrying of illegal arms and weapons. If any of these vehicles, either of a party or a private owner, is found to be involved in any such act or for carting anti-social elements with a view to intimidating or creating terror in the mind of the electorate, it shall be the duty of the local administration to impound such vehicles and not to release them till the process of elections is completed. In addition, criminal action against the owner, the occupant(s) and the candidate/political party which is involved in such illegal activities shall also be taken as per law.

Please inform all concerned and ensure compliance.

Yours faithfully,

  
(SUMIT MUKHERJEE)  
SECRETARY

E-mail :- [smukherjee@eci.gov.in](mailto:smukherjee@eci.gov.in)

By Spl. Messenger/Speed Post

# ELECTION COMMISSION OF INDIA

NIRVACHAN SADAN, ASHOKA ROAD, NEW DELHI-110001

No. 437/6/1/2014-CC&BE

Dated: 5<sup>th</sup> March 2014

To

1. **The Cabinet Secretary,**  
Government of India,  
Rashtrapati Bhawan,  
New Delhi.
2. **The Chief Secretaries to the Governments of**  
all States and Union Territories
3. **The Chief Electoral Officers of :-**  
all States and Union Territories

**Sub: Application of Model Code of Conduct – General Election to Lok Sabha – 2014 and simultaneous elections to State Legislative Assemblies in the States of Andhra Pradesh, Odisha and Sikkim and certain bye-elections- reg.**

Sir,

I am directed to state that the Commission has announced the schedule for holding General Elections to Lok Sabha and to the Legislative Assemblies of the States of **Andhra Pradesh, Orissa and Sikkim including certain bye-elections to the Legislative Assemblies of some States** (Press Note No. ECI/PN/10/2014, dated 5<sup>th</sup> March 2014 available at Commission's web-site - [www.eci.gov.in](http://www.eci.gov.in)).

2. With this announcement, the provisions of the Model Code of Conduct for the guidance of the Political Parties and Candidates have come into force with immediate effect and will be in force till the completion of the General Elections. This may be brought to the notice of the Central / State Governments, all Ministries/Departments and all other offices of the Union Government and the State Government of the State.

3. Your particular attention is drawn to the provisions of Model Code of Conduct for the guidance of Political Parties and Candidates and various instructions issued by the Commission, which, inter-alia, state that the party in power whether at the Centre or in the State or States concerned, shall ensure that no cause is given for any complaint that it has used its official position for the purposes of its election campaign and in particular:-

- (i) (a) The Ministers shall not combine their official visit with electioneering work and shall not also make use of official machinery or personnel during the electioneering work;
- (b) Government transport including official air-crafts, vehicles, machinery and personnel shall not be used for furtherance of the interest of the party in power;
- (ii) Public places such as maidans etc., for holding election meetings, and use of helipads for air-flights in connection with elections shall not be monopolised by itself. Other parties and candidates shall be allowed the use of such places and facilities on the same terms and conditions on which they are used by the party in power;
- (iii) Rest houses, dak bungalows or other Government accommodation where elections have been announced or are taking place can be given to the political functionaries who are provided security by the State in Z scale or above or equivalent by various State Governments or the Central Government under provisions of their laws, on equitable basis. This shall be subject to condition that such accommodation is not already allotted or occupied by election related officials or Observers. Such political functionaries shall not carry out any political activity while staying in the Government Guest Houses/Rest Houses or other Government accommodation etc.;
- (iv) Issue of advertisement at the cost of public exchequer in the newspapers and other media and the misuse of official mass media during the election period for partisan coverage of political news and publicity regarding achievements with a view to furthering the prospects of the party in power shall be scrupulously avoided;
- (v) Ministers and other authorities shall not sanction grants/payments out of discretionary funds from the time elections are announced by the Commission; and
- (vi) From the time elections are announced by Commission, Ministers and other authorities shall not -
- (a) announce any financial grants in any form or promises thereof; or
- (b) (except civil servants) lay foundation stones etc. of projects or schemes of any kind; or
- (c) make any promise of construction of roads, provision of drinking water facilities etc.; or
- (d) make any ad-hoc appointments in Government, Public Undertakings etc. which may have the effect of influencing the voters in favour of the party in power.

4. As will be observed from Para 3{Clause IV} above, no advertisements shall be issued in electronic and print media highlighting the achievements of the Govt. at the cost of public exchequer. If any advertisement has already been released for telecast/broadcast or publication in the print media, it must be ensured that the telecast/broadcast of such ads on









By Fax/Speed Post/Camp Bag(5 States)

## ELECTION COMMISSION OF INDIA

Nirvachan Sadan, Ashoka Road, New Delhi-110001

No.437/6/INST/2012-CC&BE

Dated: 18<sup>th</sup> January, 2012

To

- 1) The Cabinet Secretary  
Cabinet Secretariat  
Rashtrapati Bhawan, New Delhi.
- 2) The Chief Secretaries of  
All States and Union Territories
- 3) The Chief Electoral Officers of  
All States and Union Territories

Subject: Prevention of defacement of property and other campaign related items - revised instructions - regarding.

Sir/Madam,

I am directed to state that on the announcement of the General Elections to the Legislative Assemblies of the States of Goa, Manipur, Punjab, Uttar Pradesh and Uttarakhand, the provisions of Model Code of Conduct have come into force w.e.f. 24<sup>th</sup> December, 2011. The Commission has decided to reiterate its instructions issued vide its letter no. 3/7/2008/JS-II dated 7<sup>th</sup> October, 2008 (copy enclosed) contained in Para 5 under the heading 'DEFACEMENT OF PRIVATE PLACES', as under :-

**Sub-para (d)** "Subject to any restrictions under any local law or any court orders in force, the political parties, candidates, their agents, workers and supporters may put up banners, buntings, flags, cut-outs, on their property, provided they do so on their own volition, voluntarily and without any pressure from any party, organization or person, and provided further that these do not cause any inconvenience in any manner to anyone else. If such display of banners, flags etc. aims to solicit vote for any particular candidate, then the provisions of Section 171H of IPC would be attracted and would have to be followed. Section 171H of the IPC stipulates that whoever without the general or special authority in writing of a candidates incurs or authorizes expenses on account of the holding of any public meeting or upon any advertisement, circular or publication, or in any other way

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whatsoever for the purpose of promoting or procuring the election of such candidates, shall be punished with fine which may extend to five hundred rupees: Provided that if any person having incurred any such expenses not exceeding the amount of ten rupees without authority obtains within ten days from the date on which such expenses were incurred the approval in writing of the candidate, he shall be deemed to have incurred such expenses with the authority of the candidate."

Yours faithfully



(K.N. BHAR)  
SECRETARY

**ELECTION COMMISSION OF INDIA**

Nirvachan Sadan, Ashoka Road, New Delhi-110001

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No. 3/7/2008/JS-II

Dated: 7<sup>th</sup> October, 2008

To

1. **The Secretary to the  
Government of India  
Ministry of Home Affairs  
New Delhi-110001.**
2. **The Chief Secretaries of  
All States and Union Territories.**
3. **The Chief Electoral Officers of  
All States and Union Territories.**

**Sub: Prevention of defacement of property and other campaign related items – revised instructions- regarding.**

Sir,

I am directed to invite a reference to the Commission's letter No. 3/7/2007/JS-II, dated 16<sup>th</sup> October, 2007, regarding prevention of defacement of property in connection with election campaign.

2. In the past, the Commission has suggested the enactment of special laws by state governments for dealing with defacement of properties effectively. Some states have enacted special legislations to govern and regulate defacement of property, while the other states have legislation that either only cover specific areas, like municipalities etc, or have no legislation at all. A tabular statement on respective positions obtaining in the states in this respect based on the information available in the Commission is enclosed in the schedule appended to this circular (marked as Annexure-1). Since a uniform law throughout the country is not available, what is enforceable differs from state to state. Keeping in view the forthcoming general election to the Lok Sabha due in 2009, it has become necessary to lay down, for smooth conduct of campaign during elections and for clear understanding of all authorities who have the responsibility for the implementation at the field level as also of the observers who are deputed to oversee the elections in different states/constituencies, a comprehensive set of guidelines with respect to defacement of property.

3. After considering all aspects of the matter in depth, the Commission has, in **supersession of the earlier instructions**, laid down the following directions, to be followed by political parties, candidates, individuals and organizations etc. during the election period:

#### **DEFACEMENT OF PUBLIC PLACES**

4. (a) No wall writing, pasting of posters/papers or defacement in any other form, or erecting/displaying of cutouts, hoardings, banners flags etc. shall be permitted on any Government premise (including civil structures therein). For this purpose a Government premise would include any Govt. office and the campus wherein the office building is situated.

(b) If the local law expressly permits or provides for writing of slogans, displaying posters, etc., or erecting cut-outs, hoardings, banners, political advertisement, etc., in any public place, (as against a Govt. premise) on payment or otherwise, this may be allowed strictly in accordance with the relevant provisions of the law and subject to Court orders, if any on this subject. It should be ensured that any such place is not dominated/monopolized by any particular party(ies) or candidate(s). All parties and candidates should be provided equal opportunity in this regard.

(c) If there is a specifically earmarked place provided for displaying advertisements in a public place, e.g. bill boards, hoardings etc. and if such space is already let out to any agency for further allocation to individual clients, the District Election Officer through the municipal authority concerned, if any, should ensure that all political parties and candidates get equitable opportunity to have access to such advertisement space for election related advertisements during the election period.

#### **DEFACEMENT OF PRIVATE PLACES**

5. (a) In the States where there is no local law on the subject, and subject to the restrictions under the law where there is a law, temporary and easily removable advertisement materials, such as flags and banners may be put up in private premises with the voluntary permission of the occupant. The permission should be an act of free will and not extracted by any pressure or threat. Such banner or flag should not create any nuisance to others. Photo-copy of the voluntary permission in writing obtained in this connection should be submitted to the

Returning Officer within 3 days of putting up the flags and banners in such cases in the manner prescribed in sub-para(c) below.

(b) If the local law does not expressly permit wall writing, pasting of posters, and similar other permanent/semi-permanent defacement which is not easily removable, the same shall not be resorted to under any circumstances, even on the pretext of having obtained the consent of the owner of the property. This will also apply in the states where there is no local law on the subject of prevention of defacement of property.

(c) Where the local law expressly permits wall writings and pasting of posters, putting up hoardings, banners, etc. on private premises with the owner's permission, the contesting candidates or the political parties concerned shall obtain prior written permission from the owner of the property and submit photocopies of the same within 3 days to the Returning Officer or an officer designated by him for the purpose, together with a statement in the enclosed proforma (marked as Annexure-2). The statement in such cases and in the cases mentioned in sub-para (a) above should clearly mention therein the name and address of the owner of the property from whom such permission has been obtained together with expenditure incurred or likely to be incurred for the purpose. Nothing inflammatory or likely to incite disaffection amongst communities shall be permissible in such writings/display. The expenditure incurred in this mode on specific campaign of candidate(s) shall be added to the election expenditure made by the candidate. Expenditure incurred on exclusive campaign for a party without indicating any candidate shall not be added to candidates expenditure. The contesting candidate shall furnish such information village/locality/town-wise, to the Returning Officer, or the authorized officer within 3 days of obtaining the requisite permission, for easy checking by the Returning Officer or the Election Observer or any officer connected with the conduct of elections.

(d) Subject to any restrictions under any local law or any court orders in force, the political parties, candidates, their agents, workers and supporters may put up banners, buntings, flags, cut-outs, on their own property, provided they do so on their own volition, voluntarily and without any pressure from any party, organization or person, and provided further that these do not cause any inconvenience in any manner to anyone else. If such display of banners, flags etc. aims to solicit vote for any particular candidate, then the provisions of Section 171H of the IPC would be attracted and would have to be followed. Section 171H of

the IPC stipulates that whoever without the general or special authority in writing of a candidate incurs or authorises expenses on account of the holding of any public meeting, or upon any advertisement, circular or publication, or in any other way whatsoever for the purpose of promoting or procuring the election of such candidate, shall be punished with fine which may extend to five hundred rupees: Provided that if any person having incurred any such expenses not exceeding the amount of ten rupees without authority obtains within ten days from the date on which such expenses were incurred the approval in writing of the candidate, he shall be deemed to have incurred such expenses with the authority of the candidate.

#### **DEFACEMENT OF HALLS/AUDITORIUMS AND OTHER PUBLIC PROPERTIES**

6. In the case of Halls/Auditoriums/Meeting venues owned/controlled by the Government/local authorities/PSUs/Cooperatives, if the law/guidelines governing their use do not preclude political meetings therein, there is no objection to it. It shall be ensured that the allocation is done on equitable basis and that there is no monopolization by any political party or candidates. In such venues, displaying of banners, buntings, flags, cut-outs, may be permitted during the period of meetings subject to any restrictions under the law/guidelines in force. Such banners, flags, etc. shall be got removed by the party/individual who used the premises immediately after conclusion of the meeting, and in any case within a reasonable period after the meeting is over. Permanent/semi-permanent defacement such as wall writing/pasting of posters etc. shall not be permitted in such premises.

7. If any political party/association/candidate/person indulges in defacement of any property in violation of the local law, if any, or the above instructions, the Returning Officer/District Election Officer shall issue notice to the offender for removing the defacement forthwith. If the political party/association/candidate/person does not respond promptly, the district authorities may take action to remove the defacement, and the expenses incurred in the process shall be recovered from the political party/association/candidate/person responsible for the defacement. Further, the amount also shall be added to the election expenditure of the candidate concerned, and action should also be initiated to prosecute the offender under the provisions of the relevant law (under the law relating to prevention of defacement, if any, or under the provisions of the general law for causing willful damage to the property of others).



## DEFACEMENT OF VEHICLES

8. (a) In private vehicles, subject to the provisions of the Motor Vehicles Act, Rules thereunder and subject to court orders in force, if any, flags and stickers may be put on the vehicles by the owner of the vehicle on his own volition, in such a manner that they do not cause any inconvenience or distraction to other road users. If such display of flags and stickers aims to solicit vote for any particular candidate, then the provisions of Section 171H of the IPC would be attracted and would have to be followed.

(b) On commercial vehicles, display of any flag, sticker etc. shall not be permitted, unless such vehicle is a vehicle validly used for election campaign after obtaining the requisite permit from the District Election Officer/Returning Officer and the display thereof in original on the wind screen.

(c) External modification of vehicles including fitting of Loudspeaker thereon, would be subject to the provisions of the Motor Vehicles Act/Rules and any other Local Act/Rules. Vehicles with modifications and special campaign vehicles like Video Rath etc., can be used only after obtaining the requisite permission from the competent authorities under the Motor Vehicles Act.

## OTHER CAMPAIGN RELATED ITEMS

9. Subject to accounting for the expenditure, the following may be permitted:-

- (a) In processions and rallies etc., flags, banners, cutouts etc. can be carried subject to local laws and prohibitory orders in force;
- (b) In such procession, wearing of party/candidate supplied special accessories like cap, mask, scarf etc. may be permitted. However, supply of main apparels like saree, shirt, etc. by party/candidate is not permitted.
- (c) Educational institutions including their grounds {whether Govt. aided, private or Govt.} shall not be used for political campaigns and rallies.

10. The Chief Electoral Officers are requested to bring the directions of the Commission to the notice of the District Election Officers, Returning Officers and all other election related

authorities, and all political parties in the State, including State units of recognized National and State parties, and all registered un-recognized parties based in the State, and also the contesting candidates (at the time of elections) for information and compliance.

11. Please acknowledge receipt of this letter. The Chief Electoral Officers may kindly confirm that action as required above has been taken.

Yours faithfully,

**(K. F. WILFRED)**  
**SECRETARY**